The social and economic impact of the Accès-Logis program in Québec



Program origins



1994

The federal government eliminates direct support programs for social housing development.



As of 1994, community groups mobilize in support of a Québec program for social housing.

In 1996, the government convenes the Conference on the Course of Social and Economic Change in Québec then the Summit Conference on the Economy and Employment that brings together representatives of the government, opposition parties, business, unions, the education sector, the women's movement, student associations

and, for the first time in this type of conference, community organizations and advocacy groups.

Several core policies and programs arise from these meetings, **inspired by the social struggles** that preceded them:

- Universal daycare program
- Chantier de l'économie sociale (network of social economy groups)
- The Cooperatives Act
- Pilot project for a construction program for 1,200 social housing units

1997

Creation of the Accès-Logis program with a 5-year commitment.

The most notable feature of the program was that its development was strongly influenced by its community and social-economy partners.

Project financing of social housing in *Accès-Logis*

50% of the financing via a contribution from the Société d'habitation du Québec (mortgage on building)

15% contribution from the community (city)

(land, tax holiday, fundraising)

35% through a mortgage

35-year term, repaid from rent revenues from tenants



In addition:

Support for 20% to 50% of tenants to cover the difference in rental costs

(the difference between 25% of income and the median rent).

For other households, the rent is set at 95% of the median rent

(in Year 1 of the project).

Since 1997

Other 5-year and annual programs were announced.

March 2014: 26,829 units delivered

March 2017: 13,000 units budgeted

14,000 households receive a rent supplement (PSL)

to ensure they spend no more than 25% of their income on lodging.



Social and economic impact of the *Accès-Logis* program

The main study

was conducted by **AECOM** under a **mandate from the SHQ** and published in September 2011.



3 main effects:

Tenants' disposable incomes

The impact of the program on other government programs

Impact on state revenues and on employment



Tenants benefitting from a rent supplement (PSL):

\$1,800 in additional disposable income

17% more in their grocery baskets

20% more in clothing

29% more for transportation

For a 30-unit housing project

on the South Shore of Montréal, in the suburbs, the project would provide:

Disposable revenue for the 30 households	Average per household
\$105,108.00	\$3,503.60

Total without PSL	Average	Total with PSL	Average
\$66,576.00	\$5 ,121.23	\$38,532.00	\$266.59

Cost to the state for real-estate financing and PSL \$90,000 per year



Other key project data

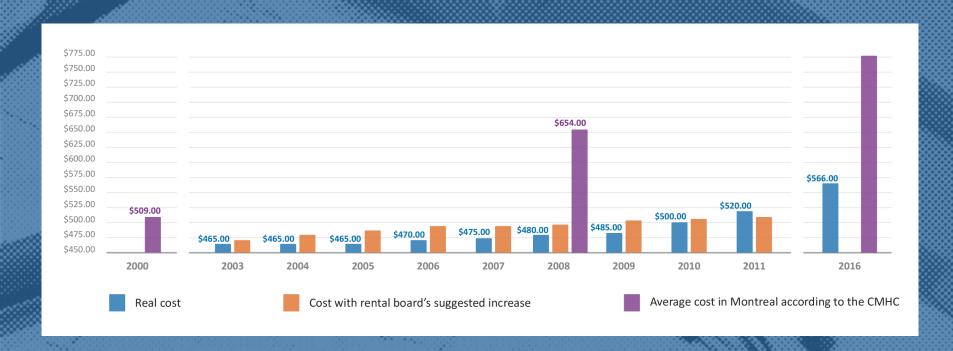
Rooms	Project cost for this lodging	Median cost on the private market
3	\$435.00	\$627.00
4	\$596.00	\$731.00
5	\$654.00	\$865.00
6	\$855.00	\$1,136.00

7 households, mainly large families, would have had to spend between 126% and 192% of their income for lodging on the private market.



Rental costs in an *Accès-Logis* project constructed in 1997 vs. the private market

Average cost of a 2-bedrooms apartment in a 16-unit ACL housing project from 1997



Impact on the cost of other Québec government programs and services

The cost reductions for health and social services would finance 100% of program costs and provide additional cost savings (net benefit) of:

- \$103 million in reduced costs for healthcare and housing of senior citizens
- \$15 million in reduced costs for healthcare and housing of persons with disabilities
- \$9 million in reduced costs for healthcare and housing of people with mental health issues
- \$2 million in reduced costs for the support of homeless persons



Impact on the Québec economy

The annual \$1.4 billion in subsidies from the SHQ creates an economic injection of \$2.3 billion.

10% of the hours worked in residential construction can be attributed to SHQ interventions.

SHQ activities generate a total of 13,758 jobs.

Impact on the Québec economy

Annual **SHQ activities** create \$1.027 billion in wealth in Québec, the equivalent of **3.7% of** Québec's GDP.

These activities bring in \$257 million in tax revenues for the Québec government.



Access to employment for tenants

In a cohort of households that had access to social housing with rent supplements in 2000, the share of employment income in these households increased from 33% to 50% by 2010, demonstrating that housing stability has a significant impact on access to employment for the most disadvantaged.

Impact on housing affordability for Québec households in the Accès-Logis program

Households paying 30% or more	2006	2011
Quebec	448 841 (35.6%)	479 750 (36.8%)
Canada	1 546 985 (40.3%)	1 622 700 (40.1%)
Households paying 50% or more		
Quebec	203 085 (16.1%)	227 835 (17.5%)
Canada	697 405 (18.6%)	773 555 (19.1%)
Households paying 80% or more		
Quebec	87 075 (6.9%)	108 475 (8.3%)
Canada	319 185 (8.3%)	382 590 (9.5%)

Average rent according to CMCH (2 rooms)	2008	2016	Increase % 2008 - 2016
Montreal (CMA)	\$654	\$778	19%
Quebec (CMA)	\$597	\$719	20%
Halifax (CMA)	\$771	\$951	23%
Toronto (CMA)	\$1,023	\$1,501	47%
Regina (CMA)	\$661	\$905	37%
Calgary (CMA)	\$1,014	\$1,214	20%
Vancouver (CMA)	\$979	\$1,199	22%

Impact on vacancy rates

Vacancy rate according to CMCH	2008	2016
Montreal (CMA)	2.4 %	3.9 %
Quebec (CMA)	0.6 %	4.9 %
Halifax (CMA)	3.4 %	2.6 %
Toronto (CMA)	2.0 %	1.3 %
Regina (CMA)	0.5 %	5.5 %
Calgary (CMA)	0.5 %	7.0 %
Vancouver (CMA)	0.5 %	0.7 %

Social housing projects create collective wealth

In 2014, the Réseau québécois des OSBL d'habitation conducted a study of the financial status of non-profit housing organizations.

The study revealed that these organizations hold \$5 billion in collective real-estate holdings, including 2.5 billion in net assets.